COUNCIL 10 NOVEMBER 2015

GAMBLING ACT 2005 - STATEMENT OF PRINCIPLES REPORT OF DEPUTY CHIEF EXECUTIVE (COMMUNITY DIRECTION)



WARDS AFFECTED: 'ALL WARDS'

PURPOSE OF REPORT

1.1 To consider the Gambling Policy (Statement of Principles) in light of the recent consultation exercise and recommendation by the Licensing Committee for Council to adopt the Policy as amended.

2. RECOMMENDATION

2.1 That the Council adopts the Gambling Policy (Statement of Principles).

3. BACKGROUND TO THE REPORT

3.1 The responsibility for regulatory activity has been split between local authorities and the national regulator called the Gambling Commission. The Commission issues Operating licences to gambling operators and individuals and issues guidance to local authorities as to how they should exercise their powers under the legislation. The Commission has powers to impose direct conditions on operators, develop codes of practice and investigate claims of illegal gambling or any breaches of the legislation. Where it considers such action appropriate it will be able to suspend or revoke licences and issue unlimited financial penalties.

Local Authorities – designated as licensing authorities – are responsible for issuing premises licenses to:

- Casinos
- Betting Offices and Race Tracks
- Bingo Clubs
- Adult Gaming Centre (for over 18s only)
- Family Entertainment Centre (where children are allowed)

The local authority also issue permits for gaming machines and for prize draws.

- 3.2 Under the provisions of the Gambling Act 2005 Hinckley & Bosworth Borough Council is the licensing authority for the administration and enforcement in specified circumstances of 'gambling', defined as Betting, Gaming and participating in a Lottery.
- 3.3 Section 349 of the Gambling Act 2005 requires that Hinckley & Bosworth Borough Council as Licensing Authority prepare and publish a statement of principles every three years. The Borough Council's Statement of Principles is due for renewal in 2016.

- 3.4 It is a further requirement of the Act that the revised Policy must be approved at a full meeting of the Council. Such approval cannot be granted until consultation has been undertaken with a range of statutory bodies defined by the Act. Additionally the authority is empowered to consult with other organisations as is deemed appropriate.
- 3.5 The statement of principles is required to clearly place the promotion of the licensing objectives of the Act as central to its purpose. These are:
 - Preventing gambling from being used as a source of crime or, being associated with crime and disorder or used to support crime;
 - Ensuring gambling is conducted in a fair and open way;
 - Protecting children and other vulnerable persons from being harmed or exploited by gambling.
- 3.6 The statement must be produced in consultation with persons and bodies stipulated by the Act. These are:
 - Chief Officer of Police for the authority's area;
 - Persons who appear to the authority to represent the interests of gambling businesses in the area;
 - Persons who appear likely to represent or have interests likely to be affected by the exercise of the authority's functions under the Act.
- 3.7 The Council must also ensure that they comply with the Gambling Act 2005 (Licensing Authority Policy Statement) (England and Wales) Regulations 2006 (S.I 636 of 2006). These regulations govern the form statements must take, the procedure to be followed in relation to the preparation, review or revision of statements and the publication of statements.
- 3.8 The regulations require that a Statement is published by being made available for a period of at least 4 weeks before the date on which it will come into effect:-
 - on the Authority's website, and
 - for public inspection in one or more public libraries or other premises in the Borough such as the Council Offices.
- 3.9 The Council must also advertise the publication of the revised Statement of Principles by publishing a notice on the Authority's website and in one or more of the following places:
 - a local newspaper circulating in the area covered by the statement
 - a local newsletter, circular, or similar document circulating in the area covered by the statement,
 - a public notice board in or near the principal office of the authority.
 - a public notice board on the premises of public libraries in the area covered by the statement.

- 3.10 The statement of principles has served the Council well over the last three years and there are only two notable changes to the policy. The two main changes are Local Risk Assessments and Local Area Profiles (to map out any local areas of concern) which have been included as part of the revised changes in the latest version of the Gambling Commissions Guidance to Local Authorities.
- 4. <u>FINANCIAL IMPLICATIONS [AG]</u>
- 4.1 None.
- 5. LEGAL IMPLICATIONS [MR]
- 5.1 The legal requirements relating to the Statement of Principles and the procedure for agreeing to any amendment are set out adequately in the body of the report.
- 6. CORPORATE PLAN IMPLICATIONS [RP]
- 6.1 The Statement of Principles will contribute to the Councils Corporate Plan objectives of supporting individuals and creating a vibrant place to work and live.
- 7. CONSULTATION
- 7.1 Consultation has taken place with the following organisations:
 - The Chief Constable, Leicestershire Constabulary;
 - Leicestershire Safeguarding Children Board:
 - Leicestershire County Council Social Services:
 - Leicestershire Fire & Rescue Service;
 - Gambling Trade associations as appropriate;
 - Hinckley & Bosworth Borough Council elected Members:
 - Town Centre Partnership / Hinckley BID
 - All Town and Parish Councils;
 - Neighbouring local authorities:
 - Holders of existing licences
 - GamCare & Gamblers Annonymous
 - Responsibility in Gambling Trust
- 7.2 In determining its policy the authority has had regard to the guidance issued to accompany the Act, and has given appropriate weight to representations made with regard to:
 - Interest and expertise of person making the representation;
 - The motivation of those making representations;
 - How many people have expressed similar views;
 - How far representations relate to matters that should be included in the policy.

8. RISK IMPLICATIONS

- 8.1 It is the Council's policy to proactively identify and manage significant risks which may prevent delivery of business objectives.
- 8.2 It is not possible to eliminate or manage all risks all of the time and risks will remain which have not been identified. However, it is the officer's opinion based on the information available, that the significant risks associated with this decision / project have been identified, assessed and that controls are in place to manage them effectively.

| Management of significant (Net Red) Risks | | |
|---|----------------------------|--------|
| Risk Description | Mitigating actions | Owner |
| Reputation from negative press | Ensure enforcement | Mark |
| coverage from enforcement | carried out competently | Brymer |
| | and proportionately and in | |
| | accordance with | |
| | Enforcement Policies | |
| Knowledge and skills of staff | Ensure adequate training | Mark |
| | given to enforcement staff | Brymer |
| Legal compliance | Ensure actions in | Mark |
| | compliance with Central | Brymer |
| | Government Policy | |

9. KNOWING YOUR COMMUNITY – EQUALITY AND RURAL IMPLICATIONS

9.1 There are only two minor changes to the policy which will not have any effect on the existing equality impact assessment and will not impact rural areas of the borough.

10. CORPORATE IMPLICATIONS

- 10.1 By submitting this report, the report author has taken the following into account:
 - Community Safety implications
 - Environmental implications
 - ICT implications
 - Asset Management implications
 - Procurement implications
 - Human Resources implications
 - Planning implications
 - Data Protection implications
 - Voluntary Sector

Background papers: Gambling Act 2005

Gambling Commission - Guidance to Licensing Authorities 5th Edition

Gambling Act 2005 (Licensing Authority Policy Statement) (England and Wales)

Regulations 2006 (S.I 636 of 2006)

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